City of Glendale

5850 West Glendale Avenue
Glendale, AZ 85301

City Council
Workshop Agenda
AMENDED 1/23/2026*

Mayor Jerry Weiers
Vice Mayor Ray Malnar
Councilmember Leandro Baldenegro
Councilmember Lupe Conchas Jr.
Councilmember Dianna T. Guzman
Councilmember Lauren Tolmachoff
Councilmember Bart Turner

Tuesday, January 27, 2026	**12:30 PM**	**Glendale Civic Center 5750 W Glenn Drive Glendale, AZ 85301**

Workshop

One or more members of the City Council may be unable to attend the Council Meeting in person and may participate telephonically, pursuant to A.R.S. § 38-431(4). The public will have access to where the meeting is taking place a minimum of thirty (30) minutes prior to the meeting start time posted on this agenda, pursuant to A.R.S. 38.431.02(H).

CALL TO ORDER

ROLL CALL

WORKSHOP SESSION

1. DOWNTOWN CAMPUS REINVESTMENT PROJECT UPDATE
Presented by: Eddie Garcia, AIA, City Architect, Engineering

Attachments

PowerPoint Presentation (Added 1/23/26)*

2. FIVE-YEAR FORECAST OF THE MAJOR FUNDS
Presented by: Levi Gibson, Director, Budget and Finance
Amy Lindsay, Assistant Director, Budget and Finance
Jonathan Hill, Budget Administrator, Budget and Finance

Attachments

PowerPoint Presentation (Added 1/23/26)*

3. *COUNCIL ITEM OF SPECIAL INTEREST - CITIZEN BOND ELECTION COMMITTEE ROLES
Presented by: Thomas Adkins, Deputy City Manager
Vicki L Rios, Assistant City Manager

Attachments

Draft Bond Committee Ordinance

PowerPoint Presentation

CITY MANAGER'S REPORT

This report allows the City Manager to update the City Council. The City Council may only acknowledge the contents to this report and is prohibited by state law from discussing or acting on any of the items presented by the City Manager since they are not itemized on the Council Workshop Agenda.

CITY ATTORNEY'S REPORT

This report allows the City Attorney to update the City Council. The City Council may only acknowledge the contents to this report and is prohibited by state law from discussing or acting on any of the items presented by the City Attorney since they are not itemized on the Council Workshop Agenda.

COUNCIL ITEMS OF SPECIAL INTEREST

Councilmembers may indicate topic(s) they would like to have discussed by the Council at a future Workshop and the reason for their interest. The Council does not discuss the new topics at the Workshop where they are introduced.

MOTION AND CALL TO ENTER INTO EXECUTIVE SESSION

EXECUTIVE SESSION

4. **LEGAL MATTERS**

A. The City Council will meet with the City Attorney for legal advice, discussion and consultation regarding the City's position in pending or contemplated litigation, including settlement discussions conducted in order to avoid or resolve litigation (A.R.S. § 38-431.03(A)(3)(4))

B. Council will meet to discuss and consider records exempt by law from public inspection and are specifically required to be maintained as confidential by state or federal law (A.R.S. § 38-431.03(A)(4))

5. ***CONTRACTS/LEGAL ADVICE**

A. *Discussion/consultation with the City Attorney and City Manager to receive an update, to consider its position, and to provide instruction/direction to the City Attorney and City Manager regarding Glendale's position in connection with development agreements with the Vai Resorts, LLC (A.R.S. §§ 38-431.03 (A)(3)(4))

B. *Discussion/consultation with the City Attorney and City Manager to receive an update, to consider its position, and to provide instruction/direction to the City Attorney and City Manager regarding Glendale's position in connection with city-owned property located near 71st Avenue and Northern Avenue (Assessor Parcel Number 13-23-022D and Assessor Parcel Number 143-23-023L) (A.R.S. §§ 38-431.03 (A)(3)(4)(7))

6. ***PERSONNEL MATTERS**

A. *The City Council will be discussing appointments and matters relating to the following boards, commissions and other bodies (A.R.S. § 38-431.03(A)(3)(4)):

1. Arts Commission
2. Audit Committee
3. Aviation Advisory Commission
4. Board of Adjustment
5. Citizens Transportation Oversight Commission
6. Citizens Utility Advisory Commission
7. Commission on Diverse Cultures
8. Community Development Advisory Committee
9. Historic Preservation Commission
10. Industrial Development Authority
11. Library Advisory Board
12. Municipal Property Corporation
13. Parks and Recreation Advisory Commission
14. Personnel Board
15. Planning Commission
16. Public Safety Personnel Retirement Boards - Fire and Police
17. Risk Management/Workers Compensation Trust Fund Board

ADJOURNMENT

Upon a public majority vote of a quorum of the City Council, the Council may hold an executive session, which will not be open to the public, regarding any item listed on the agenda but only for the following purposes:

1. Discussion or consideration of employment, assignment, appointment, promotion, demotion, dismissal, salaries, disciplining or resignation of a public officer, appointee or employee of any public body, except that, with the exception of salary discussions, an officer, appointee or employee may demand that the discussion or consideration occur at a public meeting. The public body shall provide the officer, appointee or employee with written notice of the executive session as is appropriate but not less than twenty-four hours for the officer, appointee or employee to determine whether the discussion or consideration should occur at a public meeting. (A.R.S. § 38-431.03(A)(1));
2. Discussion or consideration of records exempt by law from public inspection, including the receipt and discussion of information or testimony that is specifically required to be maintained as confidential by state or federal law. (A.R.S. § 38-431.03(A)(2));
3. Discussion or consultation for legal advice with the attorney or attorneys of the public body. (A.R.S. § 38-431.03(A)(3));

4. Discussion or consultation with the attorneys of the public body in order to consider its position and instruct its attorneys regarding the public body's position regarding contracts that are the subject of negotiations, in pending or contemplated litigation or in settlement discussions conducted in order to avoid or resolve litigation. (A.R.S. § 38-431.03(A)(4));
5. Discussions or consultations with designated representatives of the public body in order to consider its position and instruct its representatives regarding negotiations with employee organizations regarding the salaries, salary schedules or compensation paid in the form of fringe benefits of employees of the public body. (A.R.S. § 38-431.03(A)(5));
6. Discussion, consultation or consideration for international and interstate negotiations or for negotiations by a city or town, or its designated representatives, with members of a tribal council, or its designated representatives, of an Indian reservation located within or adjacent to the city or town. (A.R.S. § 38-431.03(A)(6));
7. Discussions or consultations with designated representatives of the public body in order to consider its position and instruct its representatives regarding negotiations for the purchase, sale or lease of real property. (A.R.S. § 38-431.03(A)(7));
8. Discussion or consideration of matters relating to school safety operations or school safety plans or programs. (A.R.S. § 38-431.03(A)(8));
9. Discussions or consultations with designated representatives of the public body in order to discuss security plans, procedures, assessments, measures or systems relating to, or having an impact on, the security or safety of buildings, facilities, operations, critical infrastructure information and information technology maintained by the public body. Records, documentation, notes, or other materials made by, or provided to, the representatives pursuant to this paragraph are confidential and exempt from public disclosure under this chapter and title 39, chapter (A.R.S. § 38-431.03(A)(9)).

Confidentiality

Arizona statute precludes any person receiving executive session information from disclosing that information except as allowed by law. A.R.S. § 38-431.03(F). Each violation of this statute is subject to a civil penalty not to exceed $500, plus court costs and attorneys' fees. This penalty is assessed against the person who violates this statute or who knowingly aids, agrees to aid or attempts to aid another person in violating this article. The city is precluded from expending any public monies to employ or retain legal counsel to provide legal services or representation to the public body or any of its officers in any legal action commenced for violation of the statute unless the City Council takes a legal action at a properly noticed open meeting to approve of such expenditure prior to incurring any such obligation or indebtedness. A.R.S. § 38-431.07(A)(B).

SPECIAL ACCOMMODATIONS

It is the policy of the City of Glendale that all City-sponsored public meetings and events are accessible to people with disabilities. If you need assistance in participating in this meeting or event due to a disability as defined under the ADA, please call the City's ADA Coordinator at 623-930-2270 or e-mail adacompliance@glendaleaz.com at least three (3) business days prior to the scheduled meeting or event to request an accommodation.

POSTING VERIFICATION

This agenda was posted on 1/16/2026 at 12:00 p.m. by MR.
This amended agenda was posted on 1/23/2026 at 10:00 a.m. by MR.

AGENDA ITEM: 1.

CITY COUNCIL REPORT

Glendale ARIZONA

MEETING DATE: 01/27/2026
SUBMITTED FOR: Eddie Garcia, City Architect
DEPARTMENT: Engineering

Subject

DOWNTOWN CAMPUS REINVESTMENT PROJECT UPDATE
Presented by: Eddie Garcia, AIA, City Architect, Engineering

Purpose and Recommended Action

The purpose of this presentation is to provide Council with an update on the Downtown Campus Reinvestment Project.

Background

September 19, 2017, Council Workshop for the Council to begin discussing the development and prioritization of 10-year Capital Improvement Projects
June 24, 2019, Council Policy Session on Building Asset Philosophy
October 28, 2019, Council Policy Session on Building Asset Philosophy
December 14, 2021, Council Workshop on City Hall Complex Update
April 2, 2021, City Council Strategy Retreat on Downtown Glendale as part of a Council Item of Special Interest by Vice Mayor Jamie Aldama
December 14, 2021, Council Workshop on Downtown Campus Reinvestment Project (DCRP)
January 11, 2022, Council Workshop on DCRP
June 28, 2022, Council approves contract with Okland Construction Company for the DCRP
June 28, 2022, Council approves contract with Holly Street Studio LLC as Architect for the DCRP
August 9, 2022, Council Workshop on DCRP
August 23, 2022, Council Workshop on DCRP
September 27, 2022, Council Workshop project update
October 25, 2022, Council Workshop project update
November 22, 2022, Council Workshop project update
January 6, 2023, Special Council Workshop project update
January 24, 2023, Council Workshop project update and budget discussion
February 28, 2023, Council Workshop project update
March 28, 2023, Council Workshop project update
April 11, 2023, Council Workshop project update and presentation by Holly Street Studios
May 23, 2023, Council Workshop project update
June 13, 2023, Council Workshop project update and presentation by Holly Street Studios
August 22, 2023, Council Workshop project update
September 26, 2023, Council Workshop project update
October 24, 2023, Council Workshop update and presentation by Economic Development
November 28, 2023, Council Workshop project update and presentation by Holly Street Studios
January 23, 2024, Council Workshop project update and presentation by Holly Street Studios
February 27, 2024, Council Workshop project update
March 26, 2024, Council Workshop project update
April 23, 2024, Council Workshop project update
May 28, 2024, Council Workshop project update
June 25, 2024, Council Workshop project update

September 10, 2024, Council Workshop project update
September 24, 2024, Council Workshop project update
October 8, 2024, Council Workshop project update
December 10, 2024, Council Workshop project update
January 28, 2025, Council Workshop project update
February 25, 2025, Council Workshop project update
March 25, 2025, Council Workshop project update
April 22, 2025, Council Workshop project update
May 27, 2025, Council Workshop project update
June 24, 2025, Council workshop update on Murphy Park design and presentation by Holly Street Studios
August 26, 2025, Council Workshop project update
September 23, 2025, Council Workshop project update
October 28, 2025, Council Workshop project update

Community Benefit/Public Involvement

Glendale's City Hall was constructed in 1984. The proposed reinvestments into Glendale's Downtown Campus include Glendale's City Hall complex and parking garage, the E. Lowell Rogers amphitheater, and the adjacent Murphy Park. They are important assets that need reinvestment to ensure they are accessible and usable for many generations.

Attachments

PowerPoint Presentation (Added 1/23/26)*

Update #39 Downtown Campus Reinvestment Project

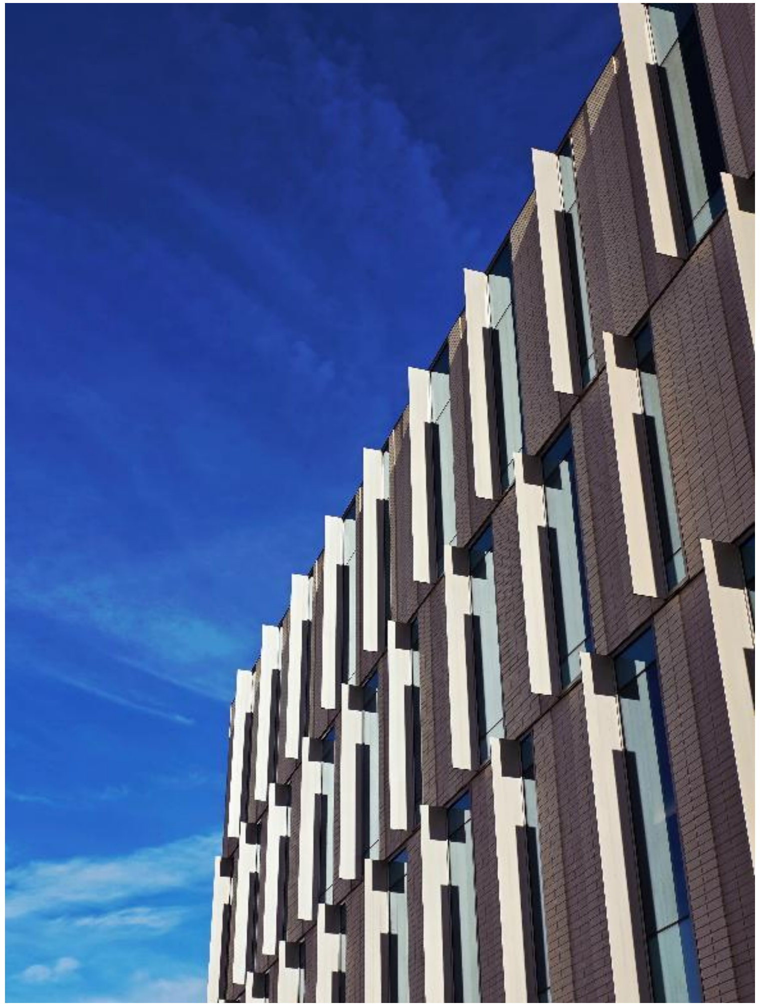
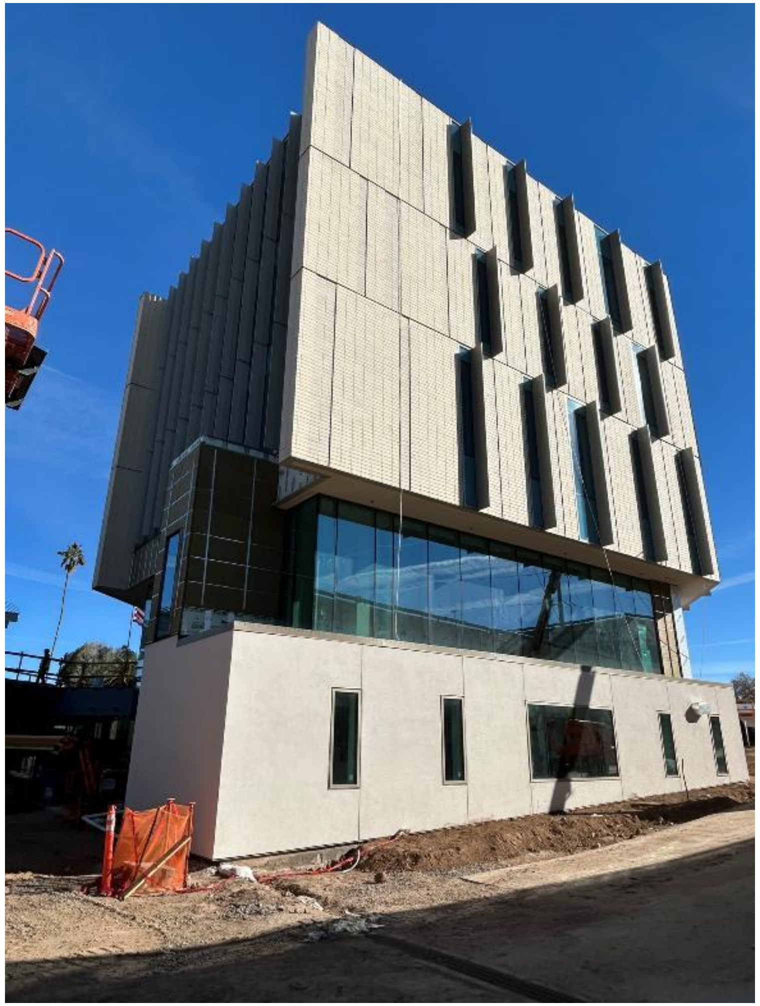
City Council Workshop

January 27, 2026

Presenter: Eddie Garcia, City Architect

Site Activities

Site Activities


Site Activities

Amphitheater

Seating Bowl Grading

Amphitheater

Seating Bowl Grading

Amphitheater

Courtyard Grading

Interior Progress

Interior Progress

Interior Progress

Interior Progress

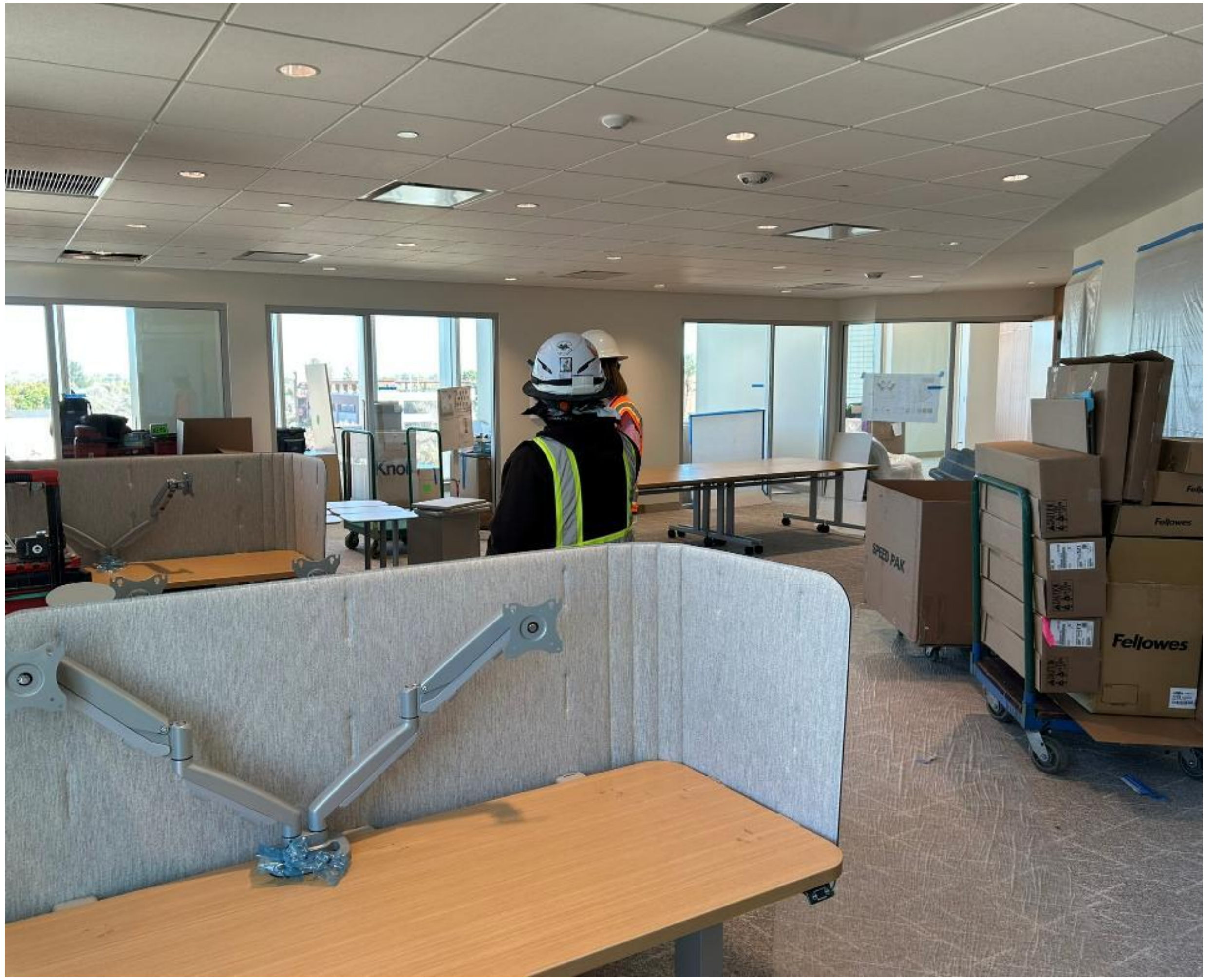
Interior Progress

Interior Progress

Interior Progress

Interior Progress

Interior Progress



Interior Progress

Council Chambers

Murphy Park

In Progress

Scope
Schedule
Budget

- Interior Finishes Floors LL, GL, 1 & 2 (MEP trim, Ceiling Grid, Cabinetry, tile)
- Interior Lighting Floors Council Chambers, GL, LL, & 1
- Elevators 3 & 4
- Site: Amphitheater Bench Seating, plaza entry grading & planters, structural soils at planters
- Garage West Entry Portal and Apron
- Murphy Park: Sub-grade for concrete sidewalks, light pole bases, UG elec.
- Furniture Installation Complete Level 4

Next Month

- Network Equipment Installation
- Punchlist of Floors 1 & 2
- FF&E Delivery – Levels 3
- Murphy Park: Hardscape

Thank You

Glendale
ARIZONA

CITY COUNCIL REPORT

MEETING DATE: 01/27/2026
SUBMITTED FOR: Levi Gibson, Director
DEPARTMENT: Budget and Finance

Subject

FIVE-YEAR FORECAST OF THE MAJOR FUNDS
Presented by: Levi Gibson, Director, Budget and Finance
Amy Lindsay, Assistant Director, Budget and Finance
Jonathan Hill, Budget Administrator, Budget and Finance

Purpose and Recommended Action

The purpose of this item is to provide Council with an updated Five-Year Financial Forecast of the City's major Operating Funds, including the General Fund. The five-year forecast for each fund includes projected revenues and other financing sources, expenditures and other financing uses, amounts set aside for annual contingency, and forecasted ending fund balance. The primary property tax rate will also be reviewed and discussed.

Background

As part of the annual budget process, a Five-Year Financial Forecast is prepared for each of the City's major operating funds. These forecasts serve two purposes: 1) provide a long-term view of current-year budget decisions affecting the City and 2) provide an estimate of the fund balance and sensitivity to revenue and expenditure changes over the forecasted period. Best forecasting practice calls for realistic yet conservative revenue estimates coupled with realistic service and staffing levels.

Forecasts will be presented for the City's General Fund, the Police and Fire Sales Tax Funds, the Solid Waste and Landfill Enterprise Funds, and the Highway User Revenue and Transportation Sales Tax Special Revenue Funds.

The General Fund revenues are primarily unrestricted and can be used for any government purpose. The Enterprise Funds are primarily supported through user fees or charges for services and operate much like a business. Revenues earned within the Police and Fire Sales Tax Funds and the Special Revenue Funds can only be used for the fund's specific purpose.

Analysis

To help with analyzing the financial information, it is important to understand the methodology used to prepare the forecast. Inherent in any forecast is normal revenue and expenditure growth assumptions. Additionally, the approach to developing the forecast assumes the continuation of all services at current levels, maintaining contractual obligations, reasonable revenue forecasts, and consistency with financial policies and specific bond covenants. It is important to note that forecasted contingency (amounts set aside for unforeseen expenses) is included in each fund, and the contingency methodology for each fund may differ depending on its fiscal health.

The forecast for each major fund will be presented at the meeting.

Previous Related Council Action

On January 28, 2025, the General Fund and Major Operating Funds Five-Year Financial Forecast was presented at the Council Workshop and initiated the FY2025-26 budget process.

Community Benefit/Public Involvement

The community benefit of the City's budget process, policy direction, and budgetary decisions demonstrates sound financial decisions are made through a transparent and public process where ultimate budgetary decisions align with the strategic direction of the City and provide the public with information on services provided and Council priorities.

Attachments

PowerPoint Presentation (Added 1/23/26)*

Council Workshop
FY26-27 Budget Discussion

January 27, 2026

Agenda

1) FY26-27 Budget Overview
    a) Property Tax Levy

2) Five-Year Financial Forecasts
    a) General Fund
    b) Special Revenue Funds
    c) Enterprise Funds

Budget Calendar

Item	Date
Workshop #1 – Budget Overview / Revenues / Five-Year Financial Forecasts	*January 27, 2026*
Workshop #2 – FY27-36 Capital Improvement Plan	March 3, 2026
Workshop #3 – (All Day) FY27 Operating Budget Department Presentations	March 30, 2026
Workshop #4 – FY27 Total Tentative Budget (Operating, CIP, Debt, Contingency)	April 14, 2026
Voting Meeting – Tentative Budget Adoption	**May 12, 2026**
Voting Meeting – Final Budget Adoption / Property Tax Levy	**June 9, 2026**
Voting Meeting – Property Tax Adoption	**June 23, 2026**

Budget Process

Budget Components

Expenditures

Revenues/Fund Balance

Operating

Capital Improvement Plan

Debt Service

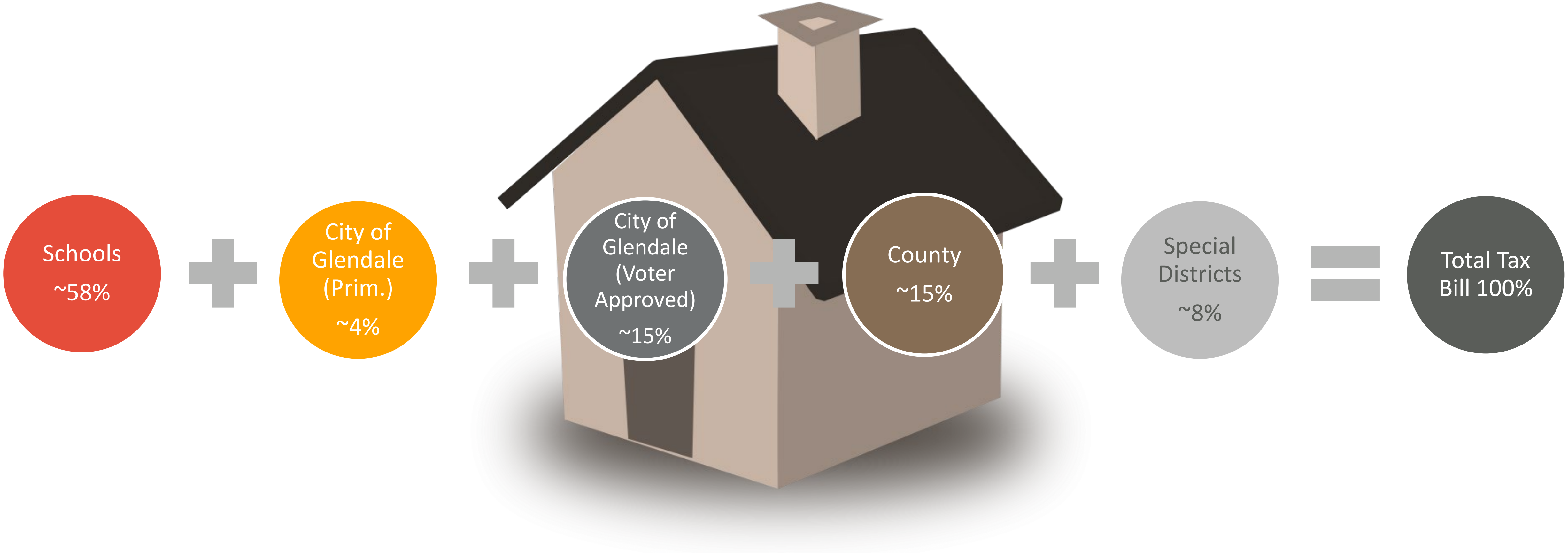
Contingency

Property Tax

Financial Policies – Property Tax

"To ensure ongoing General Fund stability, the primary property tax levy will be evaluated each year to determine where it should be set."

Property Tax



Property Tax Bill Example ($435k Home)*

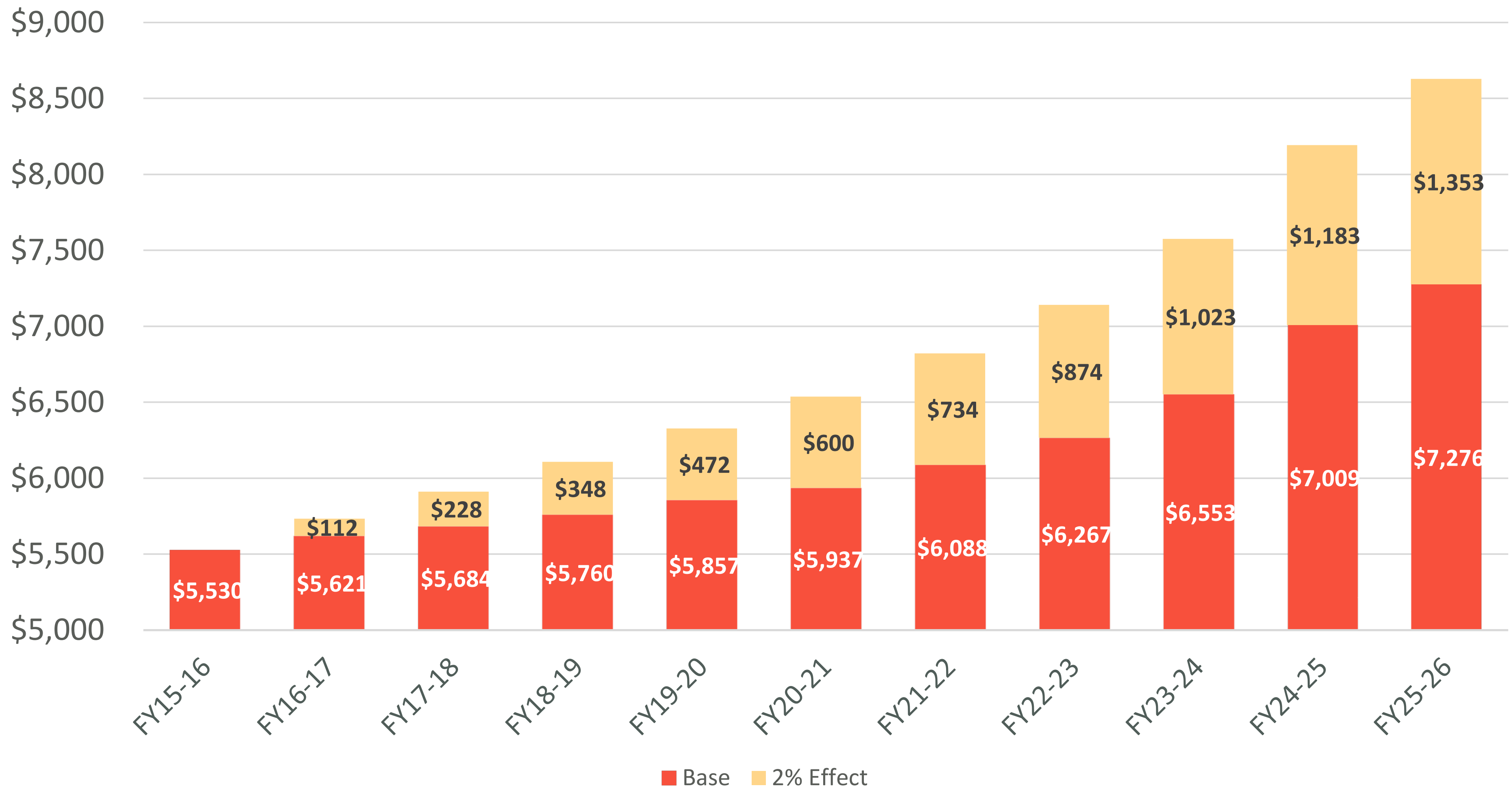
	2024		2025		Changes
Assessed Value	$138,324		$145,241		$6,917
Full Cash Value	$364,700		$334,100		$30,600
	Property Tax Levy Calculation				
	2024		**2025**		
	Rate	Levy	Rate	Levy	$ Change
Schools/Education (59%)		$655.88		$661.90	$6.02
Glendale Primary (4%)	**0.3328**	**$46.03**	**0.3242**	**$47.09**	**$1.06**
Glendale Secondary (15%)	**1.1597**	**$160.41**	**1.1296**	**$164.06**	**$3.65**
County (14%)		$160.33		$168.35	$8.02
Special Districts (8%)		$84.17		$91.22	$7.05
Total		**$1,106.82**		**$1,13262**	**$25.80**

Primary Property Tax Levy w/2% Increase

	FY25-26			FY26-27		
	Budget			Projected		
	Rate	Levy		Rate	Levy	Increase
Primary	**0.3242**	**$7,275,997**		**0.3307**	**$7,421,517**	**$145,520**
Secondary	1.1296	24,423,783		1.1296	24,423,783	0
Total	1.4538	$31,432,695		1.4992	$31,845,300	$145,520

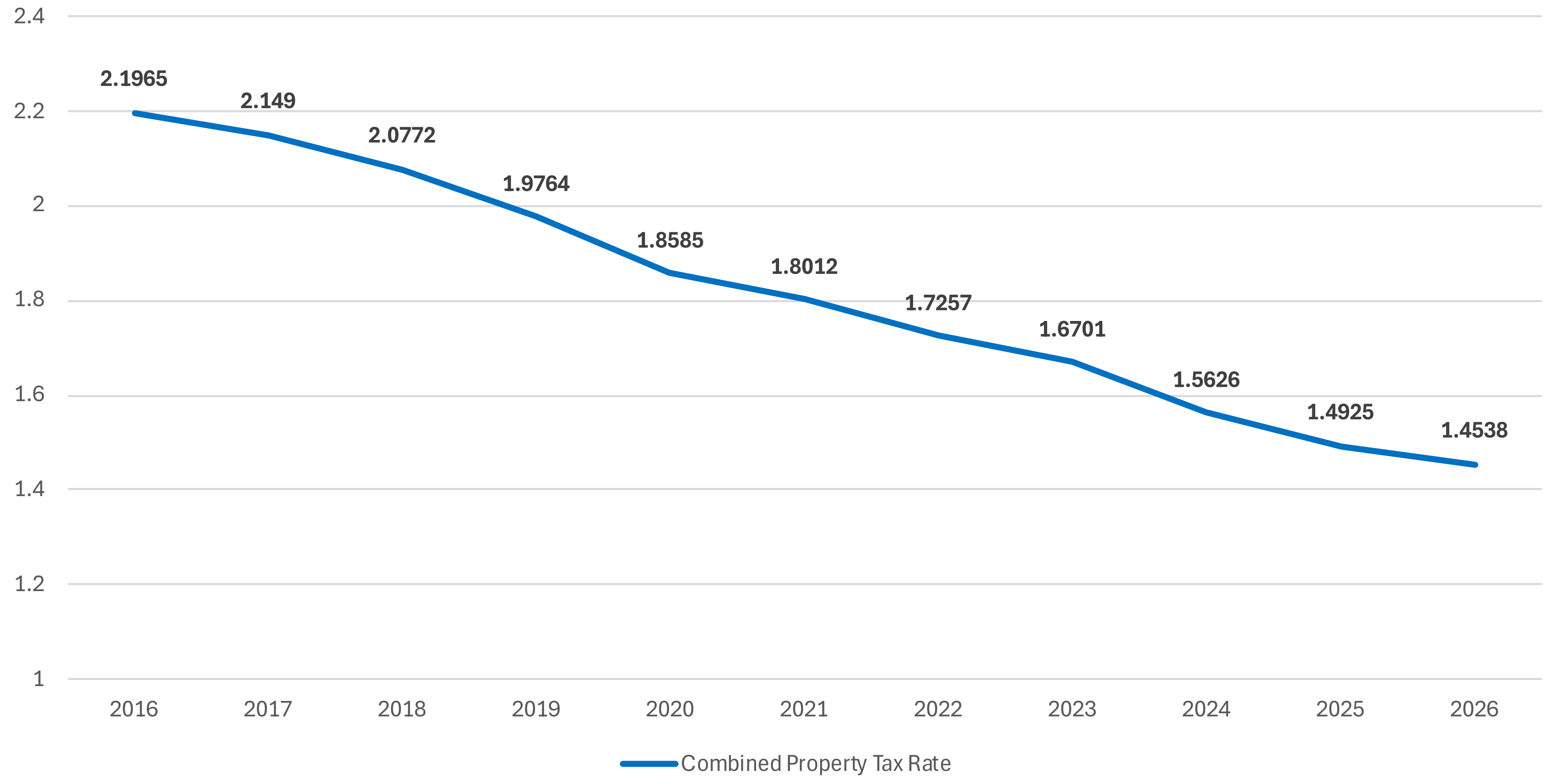
- Primary – Levy increased by 2%
- Secondary (Voter Approved) – No levy increase
- Simple example, assumes no new construction & no increase in assessed valuation

Cumulative Effect of Flat Primary Levy

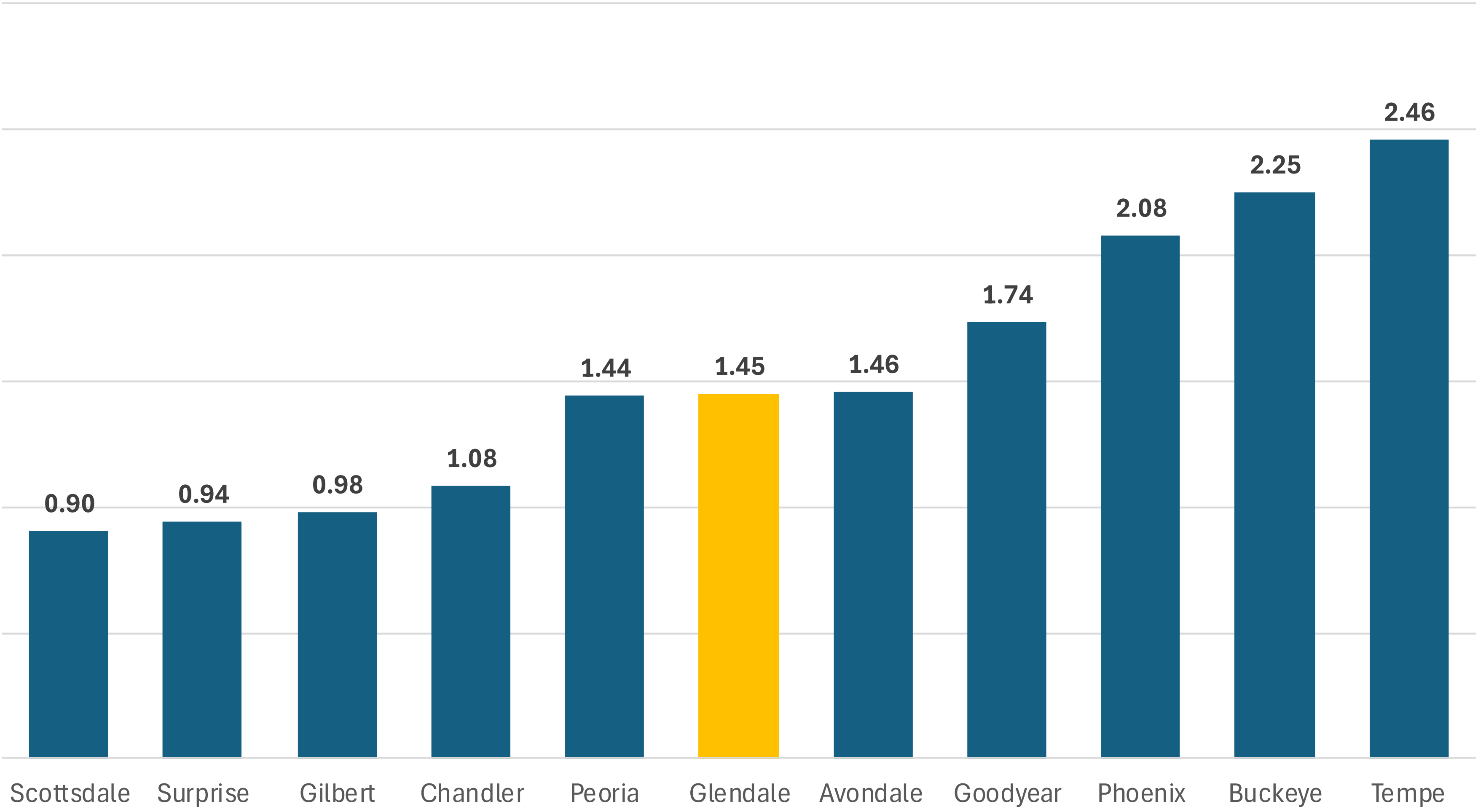


Cumulative Effect of New Construction

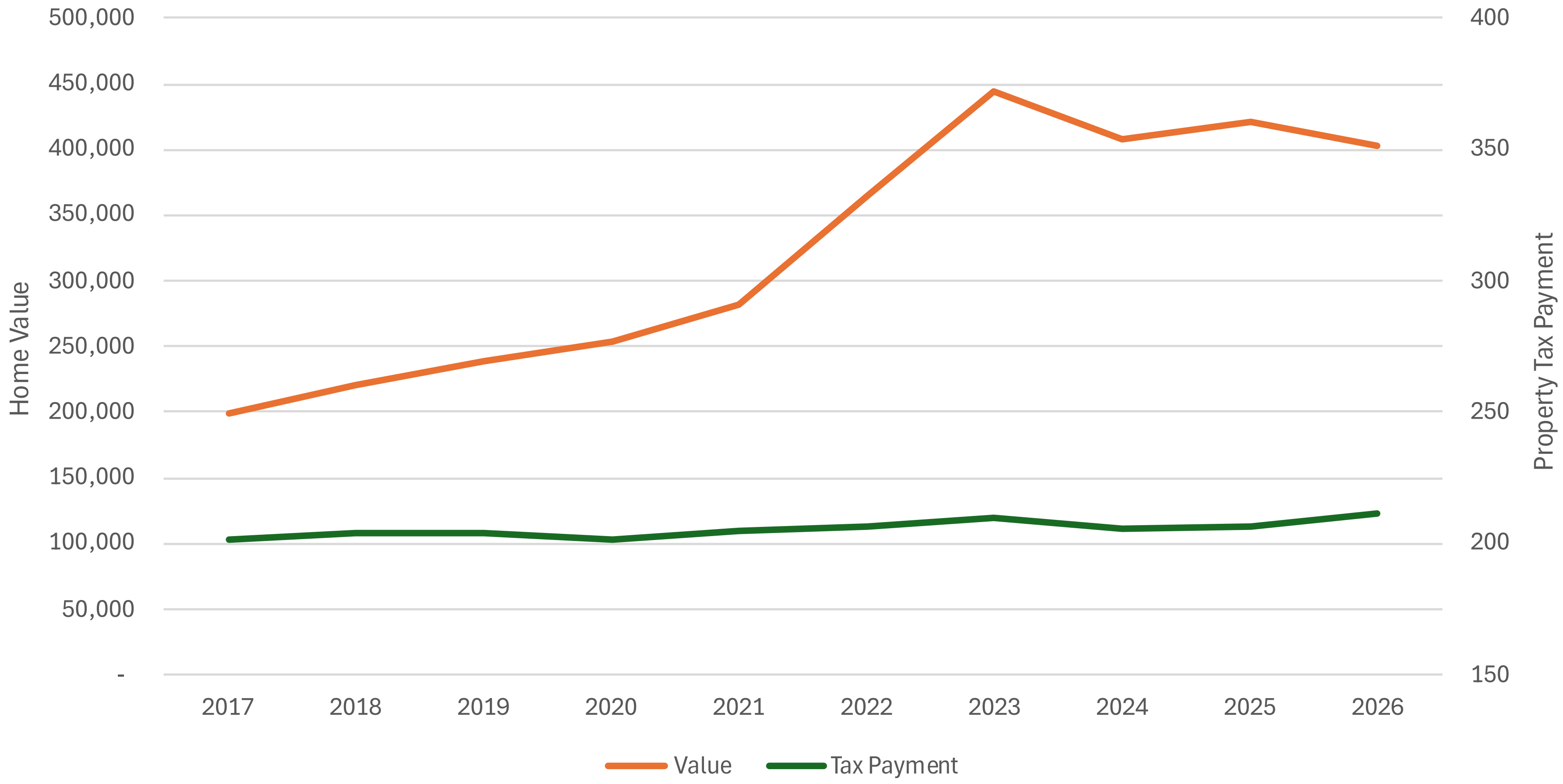
Glendale Combined Property Tax Rate



Combined Property Tax Rates



Median Home Market Value vs Glendale Property Tax Payment

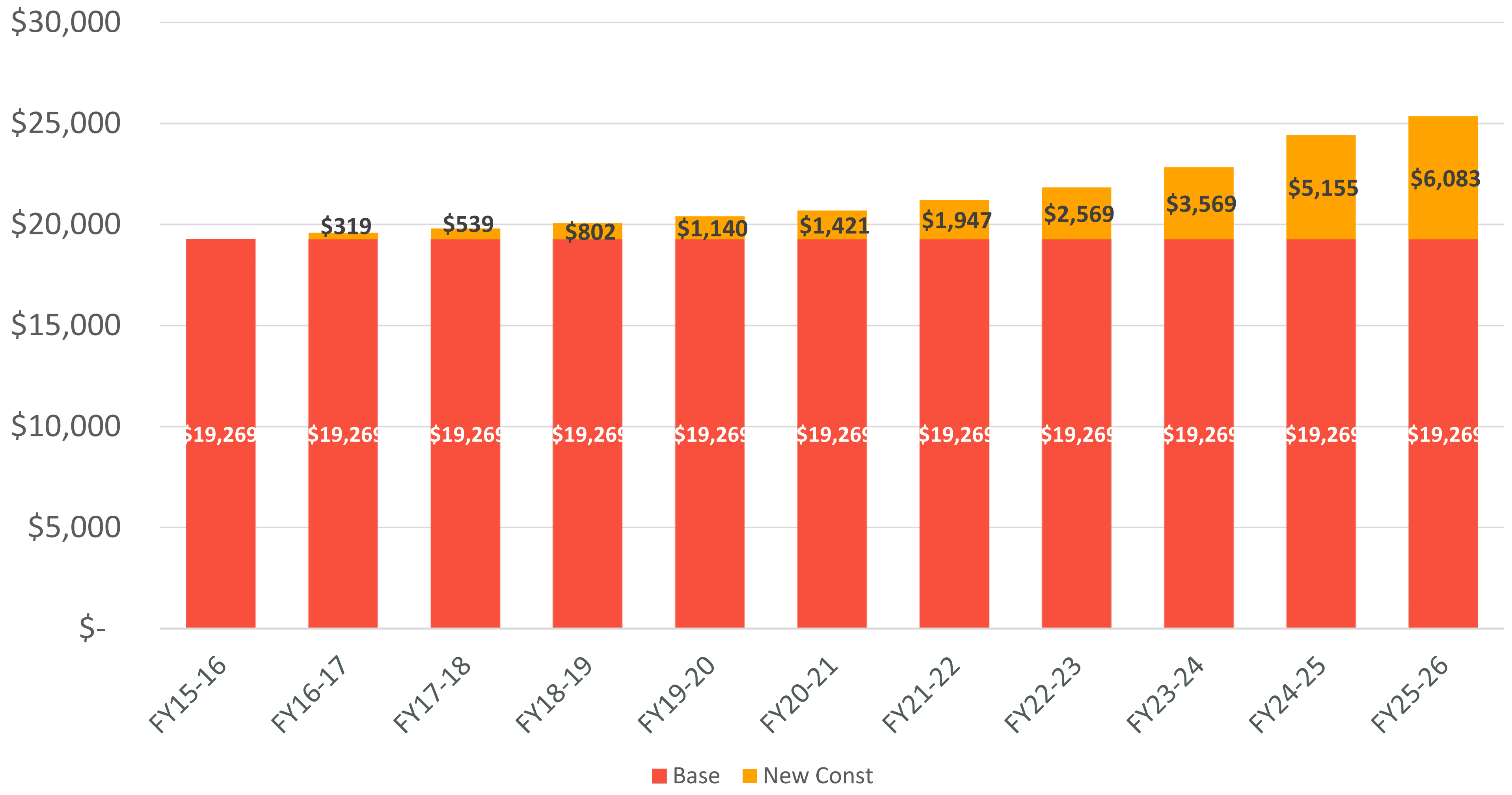


Primary Property Tax Discussion

- Primary Levy Summary
  - Any general fund expense
  - Allowable up to a 2% increase per year
  - Cumulative increase is approximately $1.2M

- Council Consensus
  1. Flat Primary Levy
  2. 2% Primary Levy Increase
  3. Flat Primary Rate

Secondary Property Tax Revenue



Secondary Property Tax Discussion

- Secondary Levy Summary
  - Debt service on General Obligation (G.O.) bonds only
  - Currently flat levy
    - Assumes slight growth from new construction

- Council Consensus
  1. Flat Secondary Tax Levy
  2. 2% Secondary Levy Increase
  3. Flat Secondary Rate

Questions?

Five-Year Financial Forecasts

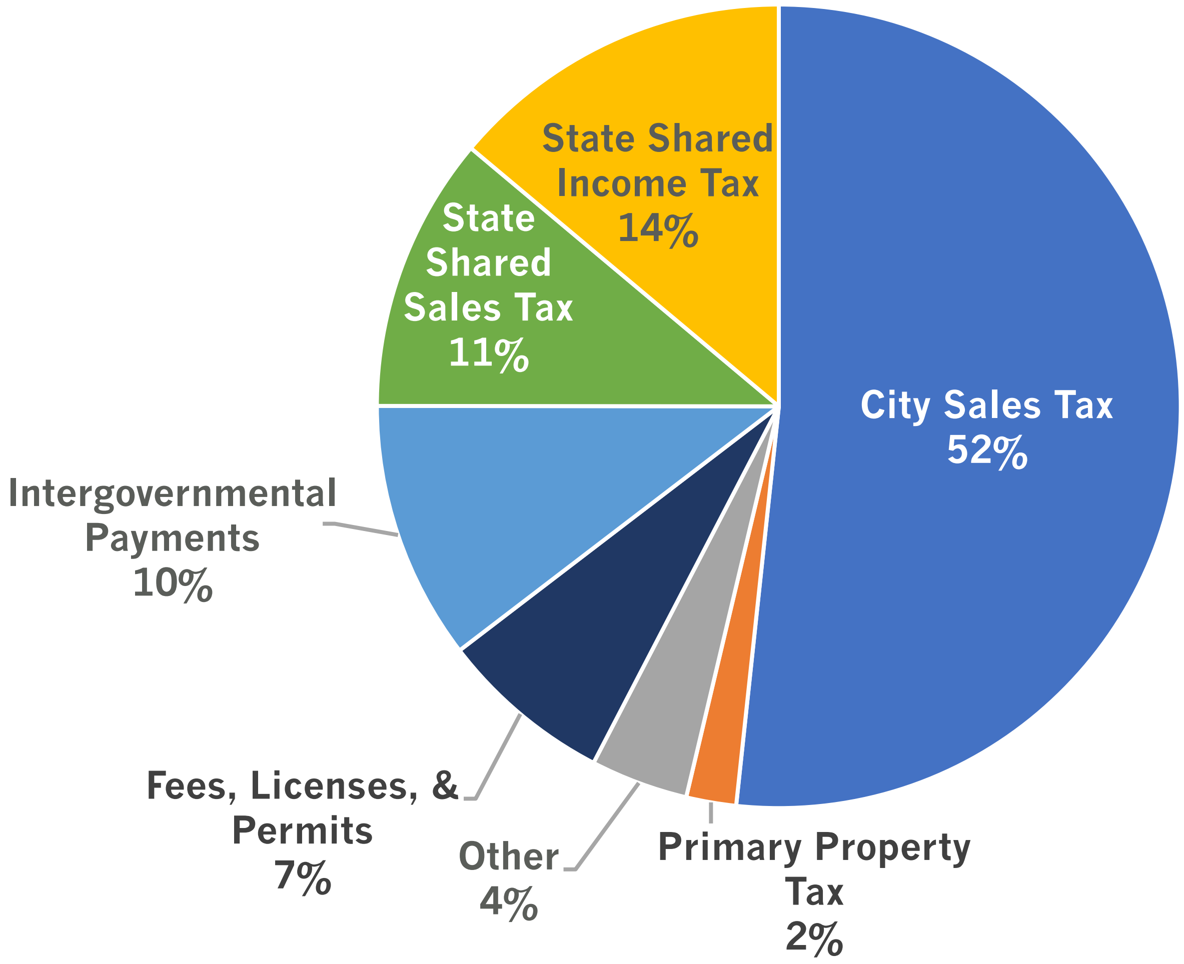
Five-Year Financial Forecasts

- First step in the budget process
- Forecasts are high-level overviews
- Government Finance Officers Association (GFOA) Best Practice
- Developed with data collected from several sources:
  - Arizona Department of Revenue (ADOR)
  - Arizona League of Cities and Towns
  - Arizona Joint Legislative Budget Committee (JLBC)
  - Arizona Department of Transportation (ADOT)
  - City of Glendale Historical Data (5 years)
  - Other Comparable Cities

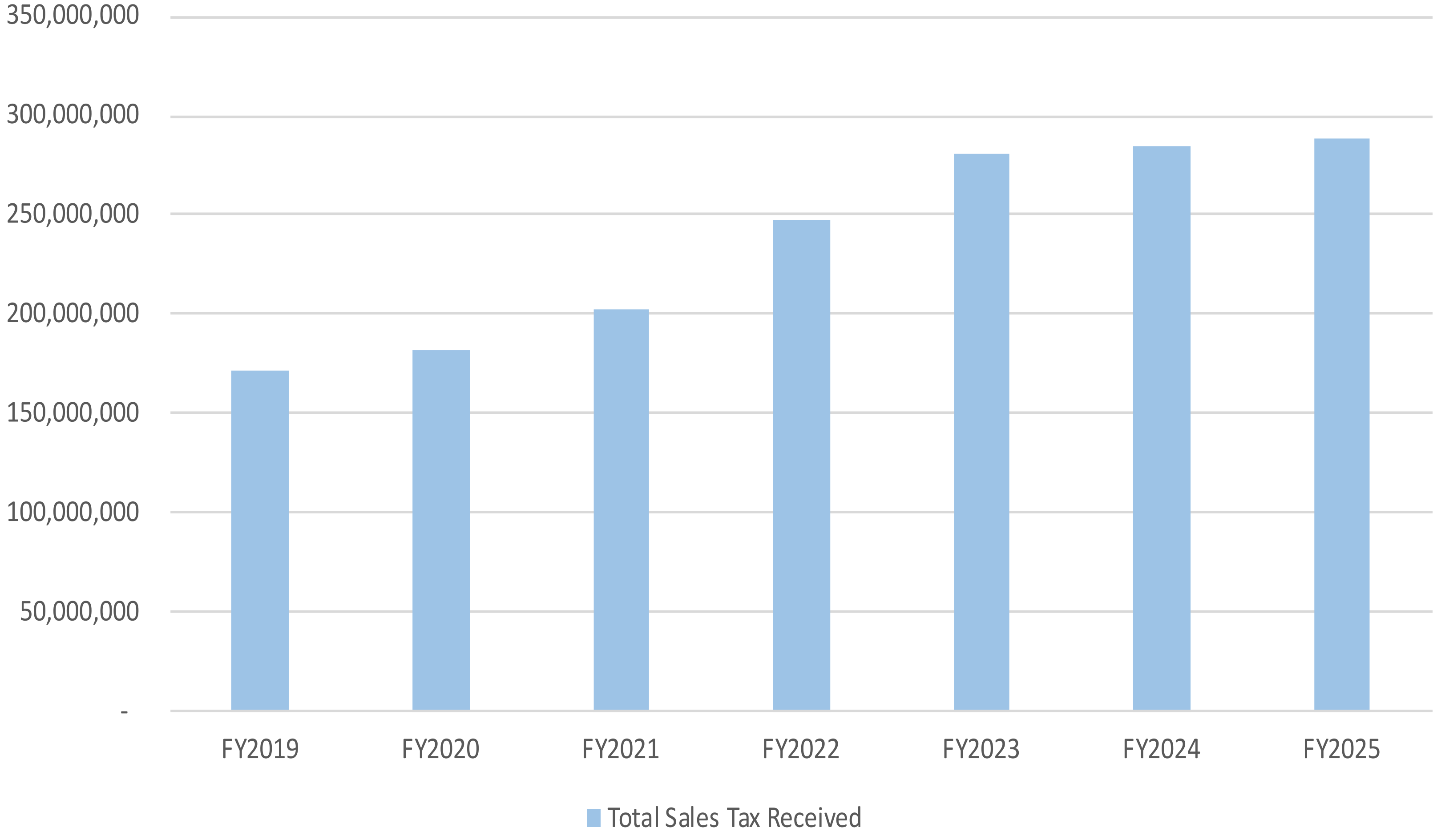
Five-Year Financial Forecasts

- Shows longer-term impacts of current-year budget decisions
- Highlights financial trends
  - General Fund
  - Special Revenue Funds (PSST, HURF, Transportation)
  - Enterprise Funds (Water Services, Solid Waste, Landfill)

FY2026 Forecasted General Fund Revenue



Total City Sales Tax (TPT) Revenue



Annual TPT Increase

- FY2019 – 5.8%
- FY2020 – 5.8%
- FY2021 – 11.3%
- FY2022 – 22.4%
- FY2023 – 13.6%
- FY2024 – 1.4%
- FY2025 – 1.3%

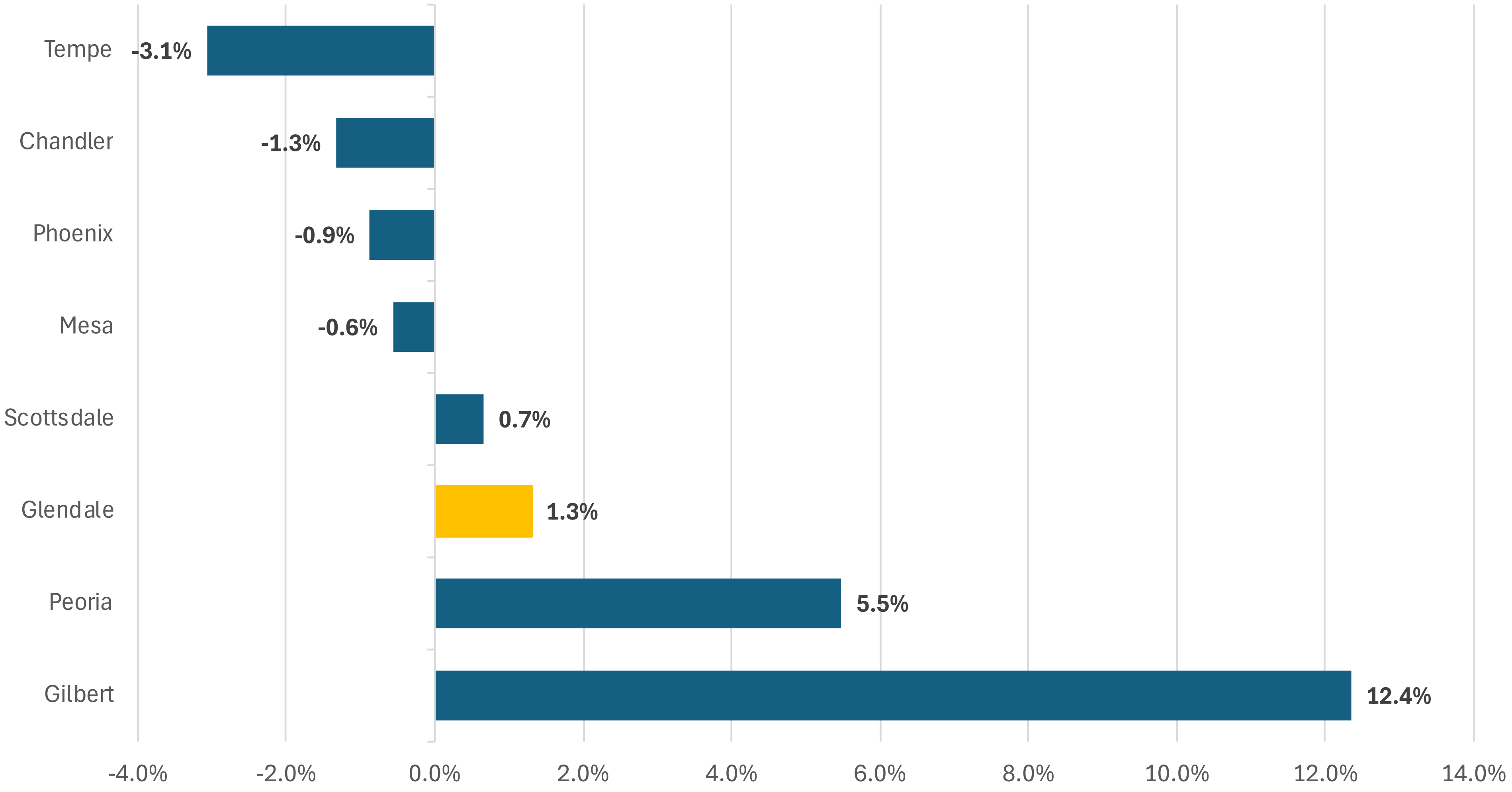
Total City Sales Tax – All Funds

City Sales Tax by Category					
Category	**FY2021**	**FY2022**	**FY2023**	**FY2024**	**FY2025**
Amusement	1,514,058	5,943,710	12,910,184	7,498,992	7,556,399
Construction	17,341,703	26,743,518	31,627,274	39,513,263	36,969,365
Hotel/Motel	3,823,132	6,387,003	8,313,563	7,937,844	8,701,402
Other	9,247,186	9,235,207	10,305,921	10,260,830	9,896,320
Rentals	21,986,704	26,231,371	31,698,010	34,105,869	35,079,836
Restaurant/Bar	22,488,718	29,300,707	32,010,253	33,570,033	33,268,701
Retail Sales	104,958,513	119,778,208	128,092,193	125,769,520	127,411,566
Retail Sales >$5,000	11,776,541	14,524,311	15,908,868	15,467,461	15,827,300
Utilities	9,114,217	9,421,026	10,251,277	10,932,440	14,133,455
TOTALS	**202,250,772**	**247,565,060**	**281,117,543**	**285,056,252**	**288,844,344**

Year-to-Date City Sales Tax

Year-To-Date City Sales Tax Revenue by Category		
Category	% of Change from Prior Year	FY26 through December
Amusement	28%	5,365,910
Construction	2%	18,146,027
Hotel/Motel	-2%	3,615,610
Other	6%	5,288,506
Rentals	-24%	14,769,386
Restaurant/Bar	1%	16,342,128
Retail Sales	3%	62,826,049
Retail Sales >$5,000	-3%	7,625,067
Utilities	-12%	7,692,928
TOTALS	-1.6%	$ 141,671,611

FY2025 TPT Growth



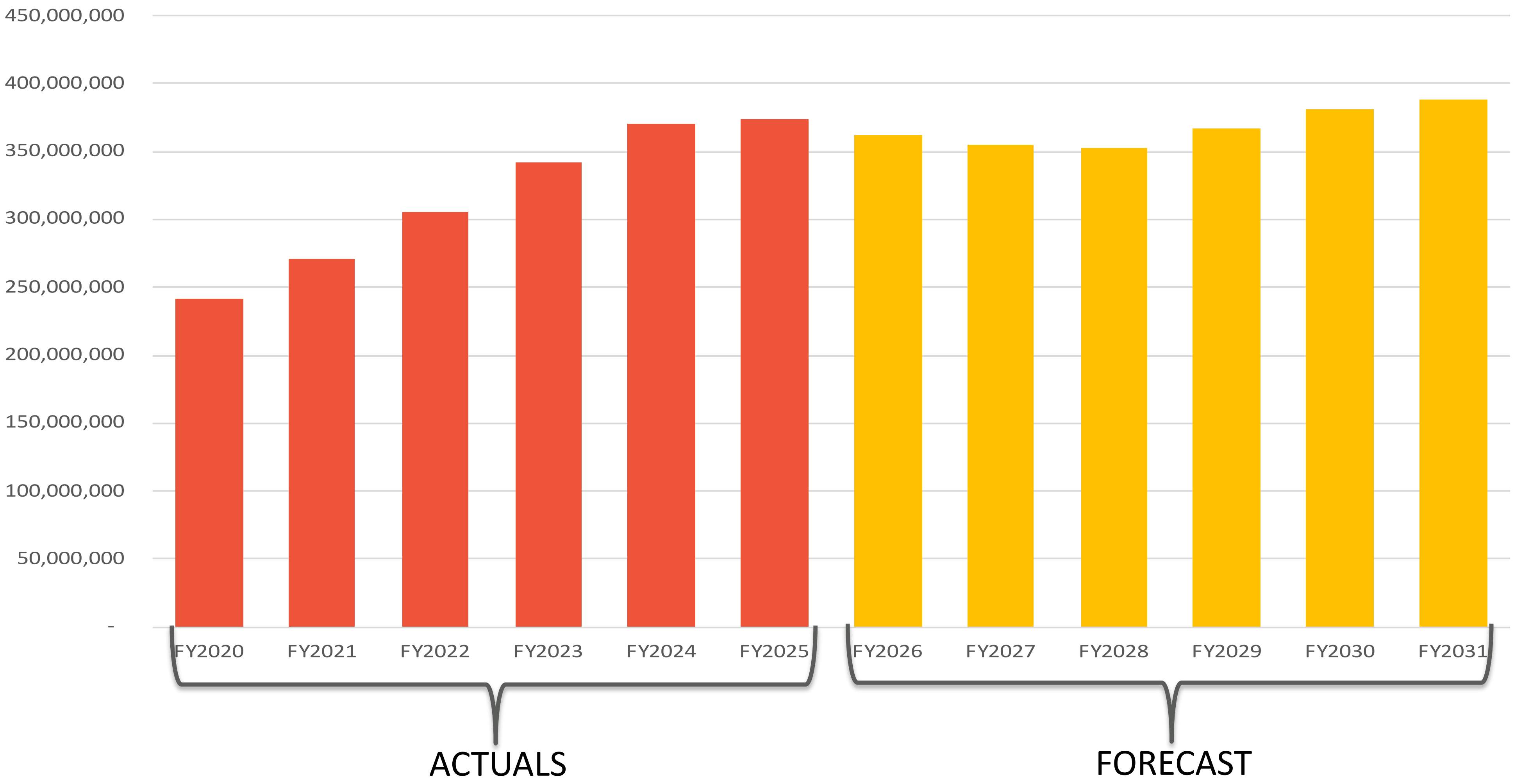
General Fund Revenue Assumptions

- City Sales Tax
  - Elimination of Residential Rental Tax
  - Conservative growth for FY27 through FY31
    - Assumed reductions in construction sales tax beginning in FY26, reaching an average trend in FY31
    - 1-2% average growth for all other categories

General Fund Revenue Assumptions

- State-Shared Sales Tax
  - Consistent with Department of Revenue report
- State-Shared Income Tax
  - Reduction in FY27, conservative growth for FY28–31
  - New Federal Income Tax Deductions beginning in FY28
- San Tan Valley incorporation
- Monitoring State Legislation

Total General Fund Revenue



General Fund Expenditure Assumptions

- Operating Expenses
  - 5% average increase for FY27 – FY31
  - Estimated Personnel Increase of $7.2M in FY27
- Increases to Public Safety per Memorandums of Understanding
- Replacement of Fire Apparatus
- Replacement of Police Radios
- Maintaining City Facilities
- Park Maintenance and Recreation Programming

General Fund Expenditure Assumptions

- Certificates of Participation (PSPRS Pension Obligations)
  - PSPRS contribution rates
  - $21.5M average debt service payment for FY27–FY31
  - Pension reserve fund – $20M funded in FY27
- Vehicle Replacement Fund – 8% annual increase
- General Fund Contingency $5M in FY26
  - Contingency amount can be evaluated annually
  - Use of contingency requires Council approval

General Fund Forecast

	FY25-26 Revised Budget	FY27 Budget	FY28 Budget	FY29 Budget	FY30 Budget	FY31 Budget
Beginning Fund Balance	303,651,198	293,313,108	275,392,547	243,590,758	209,549,037	170,927,389
Operating Revenue	362,242,095	354,562,655	352,163,575	366,747,414	381,261,617	388,209,646
Ongoing Operating Expenditures	(326,487,498)	(331,931,339)	(346,225,803)	(358,923,082)	(370,504,598)	(382,171,746)
One-Time Operating Expenditures	(5,504,074)	(6,980,059)	(2,500,000)	(2,500,000)	(2,500,000)	(2,500,000)
Net Transfers	(40,588,612)	(33,571,819)	(35,239,561)	(39,366,052)	(46,878,667)	(44,286,079)
Contingency	(5,000,000)	(5,000,000)				
Total Surplus/(Deficit)	(15,338,090)	(22,920,561)	(31,801,790)	(34,041,720)	(38,621,649)	(40,748,179)
Ending Fund Balance w/o Contingency	293,313,108	275,392,547	243,590,758	209,549,037	170,927,389	130,179,210
Assigned FB - General Govt CIP	23,549,066	11,304,944	9,716,048	11,592,493	18,581,035	15,958,306
Pension Reserves (Committed)	20,000,000	20,000,000	20,000,000	20,000,000	20,000,000	20,000,000
Unassigned Fund Balance w/o Contingency	249,764,042	244,087,603	213,874,710	177,956,544	132,346,354	94,220,904
Fund Balance Policy 25% Ongoing Operating Expenses	81,621,875	82,982,835	86,556,451	89,730,771	92,626,149	95,542,936

Special Revenue Funds

Funds are legally restricted

Transportation & HURF Funds are capital-intensive

- Capital plans will be updated during the budget process

Revenue Assumptions

- Highway User Revenue Fund (HURF)
  - Conservative growth
- Transportation Sales Tax
- Public Safety Sales Tax (Police & Fire)
  - Same assumptions as General Fund

Highway User Revenue Fund (HURF)

	FY25-26 Revised Budget	FY26-27 Budget	FY27-28 Budget	FY28-29 Budget	FY29-30 Budget	FY30-31 Budget
Beginning Fund Balance	30,561,533	25,599,226	24,918,652	24,456,828	24,484,752	23,177,424
Operating Revenue	21,875,972	21,733,801	22,153,699	22,581,847	23,018,409	23,463,551
Operating Expenditures	(15,915,203)	(16,263,303)	(16,864,894)	(17,494,381)	(18,147,469)	(18,825,046)
Capital Outlay	(9,423,075)	(4,651,073)	(5,750,629)	(5,059,542)	(6,178,268)	(6,130,033)
Contingency	(1,500,000)	(1,500,000)	-	-	-	-
Total Surplus/(Deficit)	(4,962,307)	(680,575)	(461,824)	27,924	(1,307,328)	(1,491,528)
Ending Fund Balance	25,599,226	24,918,652	24,456,828	24,484,752	23,177,424	21,685,897
Fund Balance Policy 15% Operating Revenue	3,281,396	3,260,070	3,323,055	3,387,277	3,452,761	3,519,533

Transportation Sales Tax

	FY25-26 Revised Budget	FY26-27 Budget	FY27-28 Budget	FY28-29 Budget	FY29-30 Budget	FY30-31 Budget
Beginning Fund Balance	98,824,584	72,027,845	55,844,804	54,623,715	53,749,462	51,878,074
Operating Revenue	51,088,946	47,707,365	47,244,138	47,413,839	48,287,984	48,351,934
Operating Expenditures	(21,658,065)	(21,348,881)	(22,144,570)	(22,977,906)	(23,842,743)	(24,740,272)
Debt Service	(482,730)	(472,206)	(471,682)	(471,158)	(2,910,634)	(6,698,860)
Capital Outlay	(55,744,890)	(41,769,319)	(25,848,975)	(24,839,028)	(23,405,996)	(23,464,111)
Contingency	-	(300,000)	-	-	-	-
Total Surplus/(Deficit)	(26,796,740)	(16,183,041)	(1,221,089)	(874,253)	(1,871,388)	(6,551,309)
Ending Fund Balance	72,027,845	55,844,804	54,623,715	53,749,462	51,878,074	45,326,765
Fund Balance Policy 10% Operating Revenue	5,096,556	4,758,398	4,712,075	4,729,045	4,816,460	4,822,855

Public Safety Sales Tax – Police

	FY25-26 Revised Budget	FY26-27 Budget	FY27-28 Budget	FY28-29 Budget	FY29-30 Budget	FY30-31 Budget
Beginning Fund Balance	11,959,776	7,859,776	4,859,776	2,859,776	2,859,776	2,859,776
Operating Revenue	28,125,844	26,751,564	27,279,644	27,423,906	27,766,176	28,146,688
Operating Expenditures (Transfers Out)	(32,225,844)	(29,751,564)	(29,279,644)	(27,423,906)	(27,766,176)	(28,146,688)
Total Surplus/(Deficit)	(4,100,000)	(3,000,000)	(2,000,000)	-		
Ending Fund Balance	7,859,776	4,859,776	2,859,776	2,859,776	2,859,776	2,859,776
Fund Balance Policy 5% Operating Revenue	1,406,292	1,337,578	1,363,982	1,371,195	1,388,309	1,407,334

Public Safety Sales Tax – Fire

	FY25-26 Revised Budget	FY26-27 Budget	FY27-28 Budget	FY28-29 Budget	FY29-30 Budget	FY30-31 Budget
Beginning Fund Balance	5,538,568	2,538,567	1,038,567	1,038,567	1,038,567	1,038,567
Operating Revenue	14,054,216	13,367,499	13,131,685	13,191,278	13,349,501	13,526,514
Operating Expenditures (Transfers Out)	(17,054,216)	(14,867,499)	(13,131,685)	(13,191,278)	(13,349,501)	(13,526,514)
Total Surplus/(Deficit)	(3,000,000)	(1,500,000)	-			
Ending Fund Balance	2,538,568	1,038,568	1,038,568	1,038,568	1,038,568	1,038,568
Fund Balance Policy 5% Operating Revenue	702,711	668,375	656,584	659,564	667,475	676,326

Special Revenue Fund Summary

- Watch revenues/economy closely

- Manage Capital Outlay to stay within fund balance policies

Enterprise Funds

- Water, Solid Waste, and Landfill
- Supported primarily by user fees or charges
- Funds operate much like a not-for-profit business
- Revenue Assumptions
  - Assumes Council approved rate increases only
  - Nominal enterprise fund revenue growth
- More capital-intensive operations

Solid Waste

	FY25-26 Revised Budget	FY26-27 Budget	FY27-28 Budget	FY28-29 Budget	FY29-30 Budget	FY30-31 Budget
Beginning Fund Balance	7,830,312	4,822,650	5,254,599	6,774,865	8,765,105	6,709,272
Operating Revenue	29,307,485	30,952,927	32,189,154	33,404,195	34,664,678	34,580,041
Other Revenue	206,250	206,250	206,250	-	-	-
Operating Expenditures	(24,580,709)	(25,594,992)	(26,548,079)	(27,545,399)	(28,580,352)	(29,654,361)
Capital Outlay	(7,740,688)	(4,932,236)	(4,327,059)	(3,868,556)	(8,140,159)	(6,185,442)
Contingency	(200,000)	(200,000)	-	-	-	-
Total Surplus/(Deficit)	(3,007,662)	431,949	1,520,266	1,990,240	(2,055,833)	(1,259,762)
Ending Fund Balance	4,822,650	5,254,599	6,774,865	8,765,105	6,709,272	5,449,510
Fund Balance Policy 10% Operating Revenue	2,930,748	3,095,293	3,218,915	3,340,420	3,466,468	3,458,004

Landfill

	FY25-26 Revised Budget	FY26-27 Budget	FY27-28 Budget	FY28-29 Budget	FY29-30 Budget	FY30-31 Budget
Beginning Fund Balance	12,437,432	10,610,050	10,864,838	8,286,295	7,485,758	5,368,222
Operating Revenue	16,592,050	17,152,152	17,726,202	18,314,548	18,917,545	19,535,559
Other Revenue	1,187,406	1,219,496	1,251,192	1,286,693	1,321,759	1,360,592
Operating Expenditures	(13,140,464)	(13,685,523)	(14,191,638)	(14,722,404)	(15,273,110)	(15,844,506)
Debt Service	(713,250)	(712,750)	(716,500)	(714,250)	(716,250)	(717,250)
Capital Outlay	(5,253,123)	(3,218,588)	(6,647,799)	(4,965,124)	(6,367,480)	(3,130,874)
Contingency	(500,000)	(500,000)	-	-	-	-
Total Surplus/(Deficit)	(1,827,381)	254,787	(2,578,543)	(800,537)	(2,117,536)	1,203,520
Ending Fund Balance	10,610,050	10,864,838	8,286,295	7,485,758	5,368,222	6,571,742
Fund Balance Policy 15% Operating Revenue	2,488,808	2,572,823	2,658,930	2,747,182	2,837,632	2,930,334

Water & Sewer

	FY25-26 Revised Budget	FY26-27 Budget	FY27-28 Budget	FY28-29 Budget	FY29-30 Budget	FY30-31 Budget
Beginning Fund Balance	86,799,372	49,492,445	42,772,548	47,191,921	48,562,013	54,527,205
Operating Revenue	128,626,009	138,256,283	152,653,817	168,822,343	187,127,005	201,332,957
Other Revenue	5,484,090	4,870,697	5,465,005	5,740,622	6,059,484	6,660,117
Bond Proceeds	40,000,000	60,000,000	60,000,000	45,000,000	20,000,000	70,000,000
Operating Expenditures	(90,994,559)	(94,247,519)	(97,750,262)	(101,415,860)	(105,219,923)	(109,167,712)
Debt Service	(31,677,500)	(31,922,443)	(33,369,608)	(28,178,772)	(31,785,439)	(27,149,617)
Capital Outlay	(86,744,968)	(81,676,914)	(82,579,580)	(88,598,240)	(70,215,935)	(145,715,000)
Contingency	(2,000,000)	(2,000,000)	-	-	-	-
Total Surplus/(Deficit)	86,799,372	(6,719,896)	4,419,372	1,370,092	5,965,192	(4,039,255)
Ending Fund Balance w/o Contingency	51,492,445	46,772,548	51,191,921	52,562,013	58,527,205	54,487,950
Fund Balance Policy 50% Operating Expenses	45,497,279	47,123,760	48,875,131	50,707,930	52,609,962	54,583,856

Enterprise Fund Summary

- Watch revenues/economy closely
- Manage capital outlay to minimize debt service costs
- Ensure responsible timing of rate adjustments
- Plan for future debt issuance, if necessary

CIP Binder Review

- Summary by Project Type
- Summary by Fund
- Individual Project Type Tabs
  - FY2027 Change Document
  - Summary by Fund
  - Summary by Project
  - Project Detail
- CIP Workshop March 3, 2026

Questions?

Budget Calendar

Item	Date
Workshop #1 – Budget Overview / Revenues / Five-Year Financial Forecasts	January 27, 2026
Workshop #2 – FY27-36 Capital Improvement Plan	*March 3, 2026*
Workshop #3 – (All Day) FY27 Operating Budget Department Presentations	March 30, 2026
Workshop #4 – FY27 Total Tentative Budget (Operating, CIP, Debt, Contingency)	April 14, 2026
Voting Meeting – Tentative Budget Adoption	**May 12, 2026**
Voting Meeting – Final Budget Adoption / Property Tax Levy	**June 9, 2026**
Voting Meeting – Property Tax Adoption	**June 23, 2026**

AGENDA ITEM: 3.

CITY COUNCIL REPORT

MEETING DATE: 01/27/2026
SUBMITTED FOR: Vicki Rios, Assistant City Manager
DEPARTMENT: City Manager's Office

Subject

*COUNCIL ITEM OF SPECIAL INTEREST - CITIZEN BOND ELECTION COMMITTEE ROLES
Presented by: Thomas Adkins, Deputy City Manager
Vicki L Rios, Assistant City Manager

Purpose and Recommended Action

On November 25, 2025, Councilmember Malnar requested a Council Item of Special Interest on the role of the Citizen Bond Election Committee.

After discussion at its January 13, 2026, Workshop meeting, Council requested this item be brought back to another workshop for further discussion.

Background

Staff will be seeking a consensus on a proposed draft ordinance establishing a new Citizen Bond Election Committee (Bond Committee), establishing the Committee's role, and directing the Committee to seek input from the Library Advisory Board and the Parks and Recreation Commission regarding a potential bond election on November 3, 2026.

Analysis

On January 13, 2026, Council directed staff to meet with Councilmembers Malnar, Tolmachoff, and Guzman to discuss the structure of a potential new Citizen Bond Election Committee (Committee) and the possible roles of the Library Advisory Board and the Parks and Recreation Commission in making recommendations to the Committee. Based on that discussion and after review by the City Attorney's office, staff prepared a draft new ordinance. Staff will be seeking input on the draft ordinance, which is on the Council's January 27, 2026, voting meeting agenda.

Previous Related Council Action

At the January 13, 2026, workshop meeting, Council discussed the roles and responsibilities of the Bond Committee.

Community Benefit/Public Involvement

A well-formed Citizen Bond Election Committee can help ensure the public is engaged and informed regarding any potential bond elections.

Attachments

Draft Bond Committee Ordinance
PowerPoint Presentation

ORDINANCE NO. XX-XX

AN ORDINANCE OF THE COUNCIL OF THE CITY OF GLENDALE, MARICOPA COUNTY, ARIZONA, REVOKING ORDINANCE 019-81 AND ESTABLISHING AN AD-HOC CITIZEN BOND ELECTION COMMITTEE, ASSIGNING DUTIES AND RESPONSIBILITIES TO THE COMMITTEE, ESTABLISHING EFFECTIVE DATES, AND DECLARING AN EMERGENCY.

WHEREAS, as part of the Capital Improvement Plan (CIP) process to ensure that funds are available to support future Council-approved projects, it will be necessary to consider whether an election is needed to request additional voter authorization to issue bonds, and

WHEREAS, the City Council previously adopted Ordinance 019-81 establishing an Ad-Hoc Citizen Bond Election Committee

WHEREAS, the City Council desires to repeal Ordinance 019-81 and with this ordinance, establish a new Ad-Hoc Citizen Bond Election Committee ("Bond Committee") and setting forth the purpose and mission of the committee and directing the Committee in this regard.

BE IT ORDAINED BY THE COUNCIL OF THE CITY OF GLENDALE AS FOLLOWS:

SECTION 1. That Ordinance 019-81 is hereby revoked in its entirety.

SECTION 2. That pursuant to Article V, Section 1 of the Glendale City Charter and Glendale City Code, Chapter 2, Article VIII, the council hereby establishes a Bond Committee and sets forth the expiration of the Committee on December 31, 2026. The Committee will be composed of seven (7) members for a term of appointment not to exceed the existence of the Committee.

SECTION 3. That the Bond Committee shall:

a. Make a recommendation to the City Council regarding the following questions:
    1. Should the city council call and hold a General Obligation Bond election on November 3, 2026,
    2. If the Bond Committee recommends the council call and hold a bond election, what categories of bonds should be included in the election questions, and
    3. What dollar amounts should be requested, and
    4. Which projects in the Council approved Capital Improvement Plan ("CIP") should be included or highlighted in the publicity pamphlet and educational materials associated with the election, and

b. Seek and obtain a recommendation from the Parks and Recreation Commission established in Glendale Municipal Code, Chapter 27, Article II, Section 27-16 for the following questions:

    1. Should the city council include a question related to Parks and Recreation Bonds in a potential 2026 election,

2. If the Parks and Recreation Commission recommends including a question related to Parks and Recreation, what dollar amount of such bonds should be requested, and
3. Which projects in the Council approved 10-year CIP should be included or highlighted in the publicity pamphlet and educational materials associated with the election, and

c. Seek and obtain a recommendation from the Library Advisory Board established in Glendale Municipal Code, Chapter 20, Article II, Section 20-4 for the following questions:
   1. Should the city council include a question related to Library Bonds in a potential 2026 election,
   2. If the Library Advisory Board recommends including a question related to Library Bonds, what dollar amount of such bonds should be requested, and
   3. Which projects in the Council approved 10-year CIP should be included or highlighted in the publicity pamphlet and educational materials associated with the election?

SECTION 4. EMERGENCY. Due to Maricopa County Election deadlines, it is necessary for the Bond Committee to take actions and make recommendations urgently. Therefore, an emergency is declared and the provisions of this ordinance shall become effective immediately after passage of this ordinance by the Glendale City.

SECTION 5. SEVERABILITY. If any section, subsection, sentence, clause, phrase, or portion of this Ordinance or any part of the material adopted herein by reference is for any reason held to be invalid or unconstitutional by the decision of a court of competent jurisdiction, such decision shall not affect the validity of the remaining portions thereof.

PASSED, ADOPTED AND APPROVED by the Mayor and City Council of the City of Glendale, Maricopa County, Arizona, this day of , 2026.

____
Mayor Jerry P. Weiers

____
Julie K. Bower, City Clerk (SEAL)

APPROVED AS TO FORM:

____
Michael D. Bailey, City Attorney

REVIEWED BY:

____

Patrick S. Banger, City Manager

Glendale
ARIZONA

CIOSI on Bond Committee

January 27, 2026

January 13, 2026 Workshop Follow-up

- Staff met with VM Malnar and CM's Guzman and Tolmachoff
- Options identified to expand boards and commissions engagement

Advisory Boards and Commissions

- Library Advisory Board (LAB)
  - Recommend changes required to strengthen programs or reduce service levels
  - Recommend, assist and advise the city manager and the library director in establishing priorities at budget time for those items, other than administrative functions, relating to library policy.

Advisory Boards and Commissions

- Parks and Recreation Commission (PRC)
  - Establishment of policies, rules and regulations relating to the planning, acquisition, disposition, operation, use, care and maintenance of areas and structures owned, leased or otherwise acquired by the city for use as parks and recreational centers.
  - Development of a continuing plan for the city' s park system and its recreation program.
  - Establishing priorities at budget time for those items other than administrative functions relating to park acquisition, development and recreation programs.
  - Such other matters as the mayor and city council may direct.

Options

- Direct Bond Committee to get input from LAB and PRC
  - LAB and PRC increase public engagement
  - One ordinance
    - Doesn't require Council to authorize bond committee to have actual sub-committees
    - LAB and PRC would make recommendations to the Bond Committee
    - Maintains individual quorums of existing committees
    - Bond committee can contemplate other possible ballot recommendations
      - Operations Campus
      - Public Safety
      - Others
    - Bond Committee makes recommendations to Council
    - Council maintains decision making authority

Bond Committee Duties

- Make a recommendation to the City Council regarding the following questions:
  - Should the city council call and hold a General Obligation Bond election on November 3, 2026,
  - If the Bond Committee recommends the council call and hold a bond election, what categories of bonds should be included in the election questions, and
  - What dollar amounts should be requested, and
  - Which projects in the Council approved 10-year Capital Improvement Plan (“CIP”) should be included or highlighted in the publicity pamphlet and educational materials associated with the election

Bond Committee Duties

- Seek and obtain a recommendation from the Parks and Recreation Commission
  - Should the city council include a question related to Parks and Recreation Bonds in a potential 2026 election,
  - If the Parks and Recreation Commission recommends including a question related to Parks and Recreation, what dollar amount of such bonds should be requested, and
  - Which projects in the Council approved 10-year CIP should be included or highlighted in the publicity pamphlet and educational materials associated with the election

Bond Committee Duties

- Seek and obtain a recommendation from the Library Advisory Board
  - Should the city council include a question related to Library Bonds in a potential 2026 election,
  - If the Library Advisory Board recommends including a question related to Library Bonds, what dollar amount of such bonds should be requested, and
  - Which projects in the Council approved 10-year CIP should be included or highlighted in the publicity pamphlet and educational materials associated with the election?

Potential Bond Election Calendar

Who?	What?	When?	Deadline?
Bond Committee, LAB, PRC	Meetings on bond basics, Trust for Public Land, survey questions	January 21, 2026, February, March, April, May	
Polster	Survey	March	
Bond Committee, LAB, PRC	Review survey results and recommendations on call for election	March, April	
City Council	Notify County of intent to hold an election	April 22, 2026	May 7, 2026
Bond Committee, LAB, PRC	Review and recommend dollar amounts and projects	April, May	
City Council	Adopt ballot language and call for election	May 27, 2026	June 8, 2026
Public	Submit for and against arguments	August 5, 2026	August 5, 2026
Public	Election Day	November 3, 2026	

Consensus

- Revoke current Bond Committee
- Form new Bond Committee
  - Assign specific questions and duties
- Direct Bond Committee to get input from LAB and PRC
  - LAB and PRC assigned specific questions
- Ordinance on the agenda for tonight, January 27th, 2026
    - Declares emergency to make effective immediately and expires December 31, 2026